

## Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ERDA-05 CIAE-00 H-02

INR-07 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00

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APPROVED BY ACDA/IR:ACFLOYD

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C:WSHINN

ACDA/IR:THIRSCHFELD

EUR/RPM:GCHRISTIANSON

OSD/ISA:LMICHAEL

JCS:WWOOD

NSC:MHIGGINS

S/S -JPMOFFAT

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TO USMISSION NATO PRIORITY

INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY BRUSSELS

AMEMBASSY LUXEMBOURG

AMEMBASSY ROME

AMEMBASSY ATHENS

AMEMBASSY ANKARA

USMISSION GENEVA

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USNMR SHAPE

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MO. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJECT: MBFR: PROCEEDING WITH OPTION III CONSULTATIONS

REF: A. NATO 3230 B. NATO 3250

GENEVA FOR BAKER, ENMOD DELEGATION

1. THIS MESSAGE FURNISHES MISSION GUIDANCE ON OUR OBJECTIVES FOR NATO OPTION III CONSULTATIONS. IT ALSO REQUESTS MISSION TO PUT TO ALLIES CERTAIN CONCRETE SUGGESTIONS ON HOW TO PROCEED. WE WISH TO LEAVE MISSION FLEXIBILITY TO DETERMINE HOW BEST TO HANDLE WORK PROGRAM AND DISCUSSION OF PARTICULAR POINTS AS THEY ARISE, PARTICULARLY THE QUESTION OF HOW TO DEAL WITH MILITARY-TECHNICAL QUESTIONS WHICH SOME ALLIES FEEL NEED THOROUGH EXAMINATION.

2. WE WISH TO COMPLETE NAC CONSULTATIONS BY THE END OF JULY IF AT ALL POSSIBLE. THIS WOULD ALLOW INTRODUCTION OF OPTION III IN THE NEGOTIATIONS AT A TACTICALLY APPROPRIATE TIME IN THE FALL ROUND. WE REALIZE SOME MAY PERCEIVE CONFLICT BETWEEN THIS OBJECTIVE AND THE NECESSITY TO HAVE A FULL AIRING OF THE COMPLEX ISSUES INVOLVED. HOWEVER, WE HOPE IT WILL BE POSSIBLE TO

ACCOMMODATE BOTH OBJECTIVES THROUGH ACTIVE SPC WORK SCHEDULE ON OPTION III.

3. WITH THIS IN MIND, FOLLOWING TIMETABLE WOULD BE OPTIMAL FROM US POINT OF VIEW:

-- WEEK OF JUNE 23: WE WOULD ANTICIPATE THREE OR MORE DAYS OF DISCUSSION OF THE "US VIEWS" PAPER, ON INSTRUCTED BASIS TO EXTENT POSSIBLE, DURING WHICH THE  
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US POSITION WOULD BE CLARIFIED, VIEWS OF ALLIES ON BROAD ISSUES OF OPTION III WOULD BE AIRED, AND SPC WOULD AGREE ON SUBSEQUENT WORK PROGRAM. WE WOULD EXPECT DISCUSSION OF SUCH ISSUES AS (A) CONTENT OF THE OFFER, (B) OBJECTIVES OF THE OFFER, (C) WHETHER THE OFFER WOULD BE MADE AS A SINGLE PACKAGE OR SERIATIM, (D) CEILINGS ISSUES, AND (E) AIR MANPOWER ISSUES. HOWEVER, WE WOULD HOPE TO DEFER EXAMINATION OF SPECIFIC PROPOSALS ON SUCH ISSUES UNTIL THEY COULD BE RAISED IN THE CONTEXT OF DRAFTING GUIDANCE TO THE AD HOC GROUP. AT THE CONCLUSION OF THE INITIAL DISCUSSIONS, WE WOULD CIRCULATE A DRAFT OF GUIDANCE TO THE AHG. FYI: WE HOPE TO TRANSMIT A TEXT OF THIS DRAFT GUIDANCE

DURING THE NEXT FEW DAYS, BUT WE WOULD BE PREPARED TO MODIFY IT PRIOR TO ITS CIRCULATION TO TAKE ACCOUNT OF POINTS RAISED OR SENSITIVITIES EXPRESSED DURING THE INITIAL ROUND. END FYI.

-- WEEK OF JUNE 30: WE WOULD LIKE TO CONTINUE DISCUSSIONS BEGUN DURING WEEK OF JUNE 23 BUT WITH GREATER EMPHASIS ON CONCRETE ISSUES AND PROBLEMS. WE BELIEVE BEST VEHICLE FOR SUCH DISCUSSION WOULD BE DRAFT GUIDANCE TO AHG, USING US DRAFT TEXT AS BASIS. PURPOSE WOULD NOT BE TO SHORT CIRCUIT THOROUGH ALLIANCE EXAMINATION OF ISSUES, BUT RATHER TO MAKE PROCESS MORE EFFICIENT AND SHARPLY FOCUSED. IN PARTICULAR, WORK ON GUIDANCE WOULD NOT PRECLUDE--AND IN FACT WOULD PROBABLY ASSIST--THOROUGH AIRING OF THOSE DETAILS OF US PROPOSAL WHICH WILL FORM THE BASIS OF SPECIFIC GUIDANCE TO AHG. IN DRAFTING GUIDANCE LANGUAGE, ALLIED SUGGESTIONS COULD BE FRAMED AS ADDITIONS TO OR CHANGES IN US DRAFT. ANY ISSUES WHICH APPEAR TO REQUIRE MILITARY-TECHNICAL ANALYSIS SHOULD IF POSSIBLE BE IDENTIFIED EARLY IN THIS DISCUSSION, SO THAT THEY CAN BE REMANDED TO THE APPROPRIATE BODY OR GROUP OF EXPERTS. SACEUR'S UPDATED ASSESSMENT IS, WE UNDERSTAND DUE TO THE MILITARY COMMITTEE DURING THIS WEEK, AND WOULD BE TAKEN INTO ACCOUNT AS IT IS RECEIVED.

-- WEEK OF JULY 14: WE WOULD HOPE THAT THE SPC WOULD RECEIVE WHATEVER PAPERS IT HAD REQUESTED FROM OTHER BODIES OR EXPERTS, SO THAT AN INSTRUCTED DISCUSSION  
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OF A BRACKETED TEXT OF DRAFT GUIDANCE COULD TAKE PLACE.

-- JULY 25: SUBMISSION BY THE SPC OF DRAFT GUIDANCE FOR THE AHG TO THE NAC.

4. CONCERNING THE HANDLING OF MILITARY-TECHNICAL ISSUES, WE WOULD LEAVE IT TO THE MISSION TO DETERMINE WHETHER A SUBGROUP OF THE SPC, A GROUP OF EXPERTS WORKING INFORMALLY UNDER SPC AUSPICES OR THE WORKING GROUP WOULD BE THE MOST APPROPRIATE FORUM. WE WOULD PREFER TO KEEP WORK ON OPTION III IN THE SPC CONTEXT, BUT SHOULD AN ALLIANCE PREFERENCE EMERGE FAVORING USE OF THE WORKING GROUP ON CERTAIN SPECIFIC ISSUES, WE WOULD AGREE ON THE BASIS THAT THE WG'S MANDATE FOR SUCH WORK BE TIME-LIMITED AND CONFINED TO CLEARLY DEFINED QUESTIONS. IT MIGHT HELP IN THIS REGARD TO SUGGEST THAT THE SPC SUB-GROUP OR WORKING GROUP BE MANDATED TO PRODUCE A BRACKETED TEXT RATHER THAN A COMPLETELY AGREED REPORT, IF NECESSARY, TO PREVENT A PROLONGED DRAFTING EXERCISE.

5. WE INTEND TO SEND EXPERT TEAM IN TIME FOR FIRST

SCHEDULED REINFORCED SPC MEETINGS. RATHER THAN HAVE THEM RETURN TO US AT THEIR CONCLUSION, WE WOULD HOPE TO HAVE TEAM REMAIN AS LONG AS THEIR PRESENCE IS REQUIRED. BESIDES FOSTERING MORE RAPID AND THOROUGH CONSULTATIONS, FINANCIAL CONSIDERATIONS ARGUE FOR EXPERTS' CONTINUING PRESENCE AS AGAINST AN EXPERTS' SHUTTLE.

6. YOU MAY DRAW ON TIMETABLE AND THE CONSIDERATIONS IN PRECEDING PARAGRAPHS AT YOUR DISCRETION WITH MEMBERS OF INTERNATIONAL STAFF AND SELECTED KEY DELEGATIONS IN SEEKING AGREEMENT OF LATTER TO THIS TIMETABLE AND WORK PROGRAM OUTLINED BELOW.

7. MISSION IS REQUESTED TO INFORM ALLIES AS IT DEEMS APPROPRIATE THAT IN ADDITION TO SPC MEETINGS ON JUNE 23 AND 24, WE HOPE THERE WILL BE AT LEAST A THIRD SPC MEETING THAT WEEK. WE HOPE THESE MEETINGS WILL CLEAR UP INFORMATIONAL MATTERS AND THAT DELEGATIONS WILL  
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BE ABLE TO AGREE ON A WORK PROGRAM. WE STRONGLY HOPE, IN ADDITION, THAT THE MEETINGS WILL INCLUDE INSTRUCTED DISCUSSION TO EXTENT POSSIBLE. WASHINGTON EXPERTS WILL BE IN BRUSSELS FOR THESE MEETINGS TO PERMIT DISCUSSIONS TO GO INTO DETAIL.

8. WORK PROGRAM WOULD INVOLVE MORE DETAILED FOLLOW-ON DISCUSSIONS ON DISCRETE CATEGORIES OF ISSUES, SUCH AS WOULD BE CONTAINED IN GUIDANCE TO AHG. WE WOULD HOPE DISCUSSIONS COULD CONTINUE DURING WEEK OF JUNE 30 AND THEREAFTER, WITHOUT ANY BREAK, AND WITH 3-4 MEETINGS WEEKLY. WE CONCEIVE OF THESE SUBSEQUENT DISCUSSIONS AS ORIENTED TOWARD DRAFTING GUIDANCE TO THE AHG, FOLLOWING THE OUTLINE AGREED UPON DURING INITIAL WEEK OF MEETINGS. WE REALIZE THAT IT WILL BE DIFFICULT OR IMPOSSIBLE FOR MANY DELEGATIONS TO RECEIVE TIMELY INSTRUCTIONS BUT HOPE IT WILL PROVE FEASIBLE TO CARRY DRAFTING AS FAR AS POSSIBLE ON ONE SUBJECT AND THEN MOVE ON TO SECOND OR THIRD ITEM. WHEN DELEGATIONS HAVE FIRM INSTRUCTIONS, SPC COULD THEN RETURN TO AND CLEAN UP DRAFT ON FIRST ISSUE ADDRESSED, AND CARRY ON IN THIS FASHION.

9. FINALLY, WE HOPE SPC WORK WILL FOCUS EXCLUSIVELY ON THE DRAFT GUIDANCE TO THE AHG AND WILL LEAVE ASIDE, FOR TIME BEING, SEPARABLE MATTERS SUCH AS TIMING AND DETAILED TACTICS OF PRESENTATION IN VIENNA.

10. IF, AS CONSULTATIONS PROCEED, MISSION FEELS THAT SCHEDULE OF MEETINGS OUTLINED ABOVE CANNOT REALISTICALLY

BE MAINTAINED, IT SHOULD SEEK WASHINGTON GUIDANCE ON  
NEW SCHEDULE. KISSINGER

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BONN  
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